Producing Education Health & Care Plans Using Al

Developed by Social Kemistri for:

London Borough of Ealing in partnership with Suffolk County Council & Staffordshire County Council

2 May 2019



Executive summary (1)



- This project was led by the London Borough of Ealing (LBE)
- Funding was provided by the Ministry of Housing & Local Government through the Local Digital Fund
- Three councils worked together with Social Kemistri over 16 weeks to complete this project. We designed and built a prototype service system that promises to deliver significant benefits
- The other partners were Staffordshire County Council (Staffordshire) & Suffolk County Council (Suffolk)
- At the heart of this prototype is an AI Engine which simplifies what is otherwise a complex and time consuming service. It's currently characterised by large amounts of manual data processing, messaging, document handling and report writing
- The results are impressive. The evidence strongly suggests that using digital technologies there are opportunities to produce EHCPs faster and more efficiently
- We estimate cost and/or time savings of around 25%. That equates to annual savings of more than £60M nationally, and an average saving of £420k per Local Authority that adopts the technology



Executive summary (2)



- Our primary purpose was to significantly reduce the time required to produce an Education Health & Care Plan (EHCP)
- This plan is central to meeting the needs of children with special educational needs and disability (SEND)
- There is a statutory requirement to complete a plan in no more than 20 weeks
- Delays in producing plans or making provision for children with SENS can have serious impacts on a child's development
- We wanted to create a system that would give parents, children and young people more of a say, greater involvement and control over outcomes
- Our priorities and focus were set by a discovery process completed in summer 2018 into the SEND process in Ealing; this
 included extensive research with parents, young people, schools, professionals and SEND staff. It showed that users found
 the process stressful and they felt disempowered to engage. Staff who were committed to the best outcomes for children
 and young people were constrained by the systems and processes in place, and spent more time on manual processes and
 administration than in direct engagement with users.

Executive summary (3)



- We have simplified the assessment process to help EPs be more effective
- Reduced administrative burden, producing more structured & consistent EHCPs
- Internal process continues to be led and controlled by EPs
- EPs have more time for 1-2-1 interventions and focus on individual needs
- The system can be used by any of the professional contributors
- Platform that will facilitate real-time feedback from parents, children and young people
- Supports more effective commissioning and market shaping

Executive summary (4)





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Key Project Outputs

- Data Analytics
- Functional Prototype
- Value Model
- SEN2 Dashboard Analysis
- Technical architecture
- Beta project plan & costing
- Alpha Closing Workshop

Executive summary (5)

Considerations for Beta

- Efficiency benefits validation, cashable vs non cashable, package vs assessment costs
- GDPR / data security
- Parent / professional / school engagement
- Definition of 'good', quality assurance & link to outcomes
- Commercial considerations financial model, IP
- Digital considerations integration into existing systems vs open access

See also EHCP Alpha Closing Workshop Notes

Discovery process



- Comprehensive process conducted by LB Ealing in the second half of 2018
- Extensive piece of user research (more than 4 months activity & 50 page report to be made available)
- Personas developed for all the main actors and stakeholders
- Survey of parents with more than 260 responses
- Detailed service map and blueprint
- Wardley mapping exercise examining processes, data, tools and transformation potential
- Included visits to schools, shadowing sessions, expert interviews and user interviews

Discovery outputs (1)

Special Educational Needs & Disabilities



- Multiple stakeholders are frustrated and hampered by administrative tasks and manual processes
- Many end users find this important process highly emotional and stressful
- Little capacity for engagement and early intervention by EPs
- Parents feel disconnected from the process and the outcomes
- EHCP reviews are infrequent and usually at the demand of parent or providers

Discovery outputs (2)

Digital EHCP		
다. 1917년 - 1917년 1917년 - 1917 1917 1917 1917 1917 1917 1917 1917	26 Weeks 🖑	T 19 Weeks
	Current: State Multiple forwars Multiple forwars Constrained and processing Constrained analogies for analogies Department writing Understanding of analogies Opera to investment Static & difficult by update Static & difficult by update Static & difficult by update Static & difficult & understate Static & difficult &	Future State Compact and prucise Grantmed & state Future field Future State Constants Constants Future State

- Educational psychologists lead the assessment process
- They are supported by other professionals in making an assessment
- The assessment takes account of health and care needs and their impact on a child's education
- An EHCP combines inputs from other professionals including some who may already be engaged with the family
- All these are summarised in the plan and mapped to interventions provided by schools and other organisations
- These provisions are part of a Local Offer
- Some specialist needs may need to be provided outside of a borough or council locality

Discovery outputs (3) – customer journey & pain points

PHASES& TIME	PERSONA	BEFO	RE		The clock starts	REQUE	ST		
\bigcirc	PARENT YOUNG ADULT	Becomes aware of an issue and needs, looks for available information and guidance	Consults a GP / Teacher / Coordinator / Charity worker	May contact SENAS. Agrees to proceed with ERSA	May provide required documentation. Fills their part of ERSA independently or with SENCo	May supply additional / missing documentation		May receive a confirmation of ERSA being received OR calls to request an update	Is contacted about th ERSA going to first panel
CUSTOMER JOURNEY	SCHOOL REP.	Might be made aware of needs by teacher. Observes the student and makes recommendations	Has a conversation with the Parent and School's EP, Therapists, Social services	May contact SENAS on Parent's behalf. Requests agreement from Parent to do ERSA	Provides required documentation and sends ERSA (often email or letter). May help parent fill ERSA	May supply additional / missing documentation		Receives confirmation of ERSA being received	ls contacted about th ERSA going to first panel
CH	ANNELS		<i>\$</i> Ø 🖗	9 🛯		8		2 2	8 8
	COORDINATOR		May consult the Parent	Explains the process to the Parent either phone or email. Requests docs			Receives an email with a new caseload	Validates the documentation	
FRONT STAGE	ADMINISTRATOR		May consult the Parent		Receives the request to email, validates it, and creates a case on Synergy	May request additional/missing documents	Logs the case onto a spreadsheet and allocates it to a Coordinator	Sends conf. and Coor. details to parent and school	Informs the Parent / Scho Rep that the case will be reviewed by the Panel. Specifies decision date
BACK STAGE	PANELIST								
\$	SPECIALIST	May be already aware of many of the children that will be having an ERSA	May be give consultation to Parent/School rep. May visit the child to observe and create a report						
SUPPORTING PROCESSES	FINANCE								
SY	STEMS		Outlook	Outlook	Outlook, Synergy, Joint folder	Outlook	Outlook, Excel	Outlook	Outlook
PAIN	POINTS	 Parents don't know what to do Parents might be reluctant to believe their child needs support OR think more support is needed than in 	It's often difficult to get the Senco's time Expectations might be set high by school "EP'stime is like gold dutt' - Jest resert	- Parents often need information as they don't understand the process and there's not clear enough information available	Often insufficient information Parents might not know what the fields in ERSA mean Unexpected ERSA's EP's	- SEN can't start case until all necessary documentation - Parental ERSA can be more time consuming	- BS uses multiple systems and tools - Parents/schools contact for update	- Processing the request is very time consuming due to the system and various tools	Keeping comms wi parents takes effor and time Often parents call t updates

Discovery outputs (4)



Discovery outputs (5)



Discovery outputs (6)



Discovery outputs (7)



feel like there's too much admin work expected of me - instead of doing the assessments I need to write pointless summaries"

"I don't trust the Coordinators have the needed skills to write plans - they are essentially admins"

Howard the SPECIALIST

He is an Educational Psychologist responsible for providing reports as part of the Needs Assessment EHC Plans. Liaising with schools on a regular basis gives him a fair understanding of the number of Assessment Requests arriving at the Local Authority. He is usually already familiar with the children he visits for assessment. Sometimes he is already in contact with the SEN Coordinators or Parents before they request an assessment, and might be asked to write a report for it before it's sent.

am an Occupational Therapist, Language and Speech Therapist, Educational Psychologist, Health Specialist

You will typically find me doing:

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COMMUNICATING WITH PARENTS AND SCHOOLS

PROVIDING SPECIALIST **OPINIONS**

Needs













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Challenges

- Needs to visit schools to observe children if requested to do so by SENCo or Teachers
- Needs to give recommendations for children. ٠ whether that is for progress plan or making anERSA
- When requested by EHCCo, has to provide ٠ Appendixes for SEN support plan
- Writing additional summaries in the report for the Coordinators is time-consuming
- Feel that time is very stretched and don't ٠ always have time to write up reports fully
- Unexpected ERSA requests from parents and . some SENCo's take up additional time that hasn't been planned in

Discovery outputs (8)



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Note: avg. 28 weeks – data available mid 2018) Additional resourcing (2 FTE, cost £90k) in 2019, plus additional management measures, has resulted in avg. time of 21 weeks at April 2019

Discovery outputs (9)

PHASES & TIME	PERSONA	PRE-ASSE	SSMENT hax 6 weeks			ASSESSM	ENT	max	.16 weeks
	PARENT	Might try to chase EHCCo or asks SENCo to do so		May receive an update or contacts for one	May take the child to the Specialist	Receives a draft of the plan and has ability to request changes	Has 15 days to request changes to the draft		Receives decision, and draft EHCP. May request changes in funding and provision
$(\underline{\mathbb{V}})$	YOUNGADULT								may go to another Pane
CUSTOMER JOURNEY	SCHOOL REP.	Often has to chase on Parents request		Receives a request for Appendix B - School report	Sends Appendix B	Receives a draft of the plan and has ability to request changes (usually email)			Receives notification of decision and draft EHCP. May request amendments
CH	ANNELS	S &	ÊZ					Êz	2 2
	COORDINATOR	Collates a bundle of documents. May be contacted by the Parent or SENCo	Printsfiles. Attends a weekly meeting to intro the case to Panel	Chooses Specialists for appendixes and sends a request	Chases Specialists/School for reports	Drafts SEN Support Plan, Fills in RAS, shares the draft	Logs case to panel	Prints files/ Attends a panel review, takes minute notes.	Sends letter to parent and School, notifying the Panel decision. Updates Synergy
FRONT STAGE	ADMINISTRATOR				Receives Appendixes and files them onto Synergy				
BACK STAGE	PANELIST		Attends a weekly meeting to review cases and make decisions					Attends to review cases and make decisions on needs, funding and provision	
\$	SPECIALIST			Receives request for Appendix and arranges visits	Examines the child and writes a report				
SUPPORTING PROCESSES	FINANCE								
SY	STEMS	Outlook, MSWord	Outlook	Outlook	Outlook, Synergy, Joint folder	Outlook, MSWord, CareCalc		Outlook	MSWord, Mail Mere Outlook, Printer
PAIN	I POINTS	- Parents/School not sure what is going on - Calls from Parents /School disturbing work	High volume of paper Insufficient details stall decision making Reports can't be older than 12 months - first thing is to check dates	 Multiple, inconsistent processes & systems Specialist receive requests for pupils of schools not assigned to them or the requests are sat in a tray and 	EHCCo has to chase the appendixes reports and appendixes often late/after deadline EPs feel the summaries are taking too logged their time	Collaboration for goals setting between EP and other specialists is non-existent - Emails have replaced meetings with Parents - Parent might not understand	- Parents often need to go through the draft with SENCo or EHCCo asit's not easy to understand	Amendments and quality insurance takes time in Panel RASnot always included Inconsistent key milestones in plans - creating them difficult	 Parents often out the loop and barel involved in the proc until the draft plan No meeting to vie

Discovery outputs (10)

PHASES & TIME	PERSONA	ASSESSI	1ENT	NEGOTIATIONS& FUNDING				OUT ma	COME ax. 20 weeks
\bigcirc	PARENT YOUNG ADULT		Goes to school with the child for interviews	May request an update from EHCCo or ask SENCo to do so	Receives the school's decision			Might try to chase EHCCo or ask SENCo to do so	Receives the final plan with the school named. Might contact supporting organisation or school for help or appeal
CUSTOMER JOURNEY	SCHOOL REP.	New school needs to agree that they can meet the needs. Contact sparents to arrange interviews/observations	Meets with the Parents and the child/young person for an observation/ interview	Informs the Coordinator about the decision on admission within 15 days				Might chase the EHCCo for an update about the final plan	- Both schools receive the final plan - Logs into EGfL to see the list of students
CH	ANNELS		ÊZ		Ø				$\overline{\mathbb{A}}$
Q	COORDINATOR	Shares Synergy -generated spreadsheet with Schools. Updates Synergy		Receives decision from school	Forwards the school decision to Parent once agreed	Creates the final version of EHCP, names the school	Requests a sign-off from mgmt of services which will deliver the service, updates the system	SLT signs off the final EHCP	Sends final plan and decision to the Parent and School Rep.
FRONT STAGE	ADMINISTRATOR	Commissioning Team engages with independent providers.							
BACK STAGE	PANELIST								
¢\$	SPECIALIST						Managers of services sign off the final EHCP		Receives a copy of final plan and decision
SUPPORTING PROCESSES	FINANCE	Accounting receives Synergy-generated spreadsheet with payable amounts							Makes the first payment. Different times for different school
SY	STEMS	Spreadsheet, Synergy				Word	Outlook, Synergy	Joint folder	MSWord, Printer, Mail Merge
PAIN	I POINTS	- Finance information not dealt with in Synergy	 School might not be able to meet the child and are not sure if they can meet their needs, but often accepts offer anyway to 	- Informal negotiations with the school/parent about funding via phone			- Sign off from each Service Manager slows down the process	- The overall process is currently taking longer than the statutory timescale (20 weeks)	 Difficult to understand for non-english speakers Some specialists receive a copy of final plan but not always The list is not always

Local Digital Fund

Ministry of Housing, Communities & Local Government Our mission is to support a national 'Local Digital Movement' that brings together everyone required to make local public services excellent for users and taxpayers.

- Co-publishing the Local Digital Declaration with our partners. This is a shared ambition for the future of local public services, written by a collective of local authorities, sector bodies and government departments. It outlines our shared goals and commitments, and it invites all organisations working to improve local services to join in by signing up. Over a third of English principal local authorities have already signed since it's launch in July 2018.
- Providing a support function through the Collaboration Unit at MHCLG. This Unit's goal is to help the local public sector achieve the aspiration set out in the Local Digital Declaration.
- Launching an Innovation Fund of £7.5M for councils to bid for. This is being used by councils to develop common solutions to common shared challenges, and to build capacity in the sector to implement the Local Digital Declaration.

Exemplars

Ministry of Housing, Communities & Local Government This part of the fund will be used to support councils with digital projects that can be used by others, maximising efficiency savings and moving us towards common data standards and common design patterns for local services.

- Demonstrate the benefit to local public services, helping local authorities to make savings and deliver better outcomes for people in their communities
- Be scalable by design, developed by 2 or more local authorities to meet the needs of many organisations
- Aim to deliver products that help others use or build on their work. These could include standardised user research findings, service design patterns, benefits cases, code repositories and other sharing platforms.
- Show how they meet the principles outlined in the declaration
- Commit to making all tools and outputs from the project completely open and freely available for any organisation to reuse.

Three Partner LAs



- The London Borough of Ealing (Ealing) is the lead partner.
- Ealing ran a discovery project in 2018 which highlighted potential changes that would create new efficiencies if implemented
- Suffolk County Council (Suffolk) & Staffordshire County Council (Staffordshire) are rural local authorities and are very different in many ways to a typical London borough e.g. their geography and scale
- However our research shows that in regard to SENs service systems and economics there are no major differences. Any such differences are nuanced and/or semantic
- Our value model is based on top-down calculations from nationally reported data (DfE May 2018) and also bottom up data provided in the main from Ealing
- We have validated these data with each of the partners by reconciling activities, resources, workflows, and volumes

Higher level comparison of partner local authorities

	National	Ealing	Staffordshire	Suffolk
Pupils	8.7m	59,339	122,902	109,895
% SENS	11.69%	10.80%	9.54%	10.12%
% EHCP *	2.90%	3.05%	3.13%	2.50%
Pupils with EHCP in schools 2018 *	253,680	1,808	3,852	2,742
New EHCP requests in 2017	64,555	344	1,152	1,113
% EHCP <= 20 weeks	64.9%	54.0%	88.6%	47.2%

Special educational needs in England: 2018. Table 1 & Table 8

* All Schools (1) : Pupils with special educational needs by school type and type of provision (2)(3)

SEN2 Data Benchmarking Tool



.https://socialkemistri.shinyapps.io/SENS2/

What's an Alpha

Part of a 4 stage Agile Development Process

Discovery	Alpha	Beta	Live

Develops, tests and makes the case for further investment regarding potential service improvements identified by the discovery process

Alpha project

- Follows on from the discovery process
- Central idea or hypothesis
- Prove/disprove Pivot
- Gathering evidence and building a case
- Foundations for a successful Beta project

Demonstrate the technology Build functional prototype Show consideration for and address user needs Provide an outline business case/model How it fits with legacy systems & processes A project plan and costing for Beta project That the service system is scalable Maps onto cultural economic realities

Alpha project

- Demonstrate the technology
- Build functional prototype
- Show consideration for and address user needs

- Provide an outline business case/model
- How it fits with legacy systems & processes
- Maps onto cultural economic realities
- That the revised service system is scalable

• Beta project plan and costings

- Follows on from the discovery process
- Central idea or hypothesis
- Prove/disprove Pivot
- Gathering evidence and building a case
- Foundations for a successful Beta project

Discovery results

- Opportunities for improving the service
- Swamped by admin, report writing and bureaucracy
- People working under time pressure and stress
- Large amounts of manual data-processing
- Significant delays in constructing EHCPs
- Having to make quick decisions with sparse data/ information
- Coming to terms with the RAS which often produces 'inaccurate' results

Big idea

'Producing EHCPs Using AI & Analytics'

Can the SENs assessment service system be improved to produce faster, more cost effective EHCPs using Data Analytics and AI?



Methodology

- Immersive process
- Extensive desk based research/reading
- Understand the legislation Families & Children Act 2014
- Deep dive into SENs system end-2-end
- Multiple meetings & workshops with key people
- Head of EP, EP, Service Leads, Head of Digital, Head of Corporate, EHCP
 Coordinators
- Capture & analyse economic, value and process data

Project impact summary



- Applied AI for improved efficiency & efficacy In SENs assessment process
- Targeting 25% time saving
- Smooth transition to new workflow

Project plan

SK Project Plan Readout

v0.07

		Week 1	Week 2	Week 3	Week 4	Week 5	Week 6	Week 7	Week 8	Week 9	Week 10	Week 11	Week 12
Phase	Activity	07-Jan	14-Jan	21-Jan	28-Jan	04-Feb	11-Feb	18-Feb	25-Feb	04-Mar	11-Mar	18-Mar	25-Mar
Seene	Workshops / Data &												
scope	Reports Capture							_					
	Service Design Activities												
Initial Design	Value Quantification with												
	Data Insights												
Data & Analysis	Data, Insight & Algos												
Data & Allalysis	Service Design Validation												
Brototypo	Prototype building												
Prototype	User validation												
Final Dalivarables	Report / Value / Plan												
	Prototype finalisation												

Outputs aligned with plan



Key outputs

- 1. Data Analytics
- 2. Functional Prototype
- 3. Value Model
- 4. SEN2 Dashboard Analysis
- 5. Technical architecture
- 6. Beta project plan & costing
- 7. Workshop/ Seminar development

Special Educational Needs & Disabilities (SEND)

Some children and young people may require more help to learn and develop than children and young people of the same age. If this is the case they may be classed as having special educational needs and/or disability (SEND) so they can get extra support.

> Every local area must identify which children and young people have SEND so that it can plan how it will go about meeting their needs.

Some children's SEND can be predicted in early age. For example, certain conditions may mean it is more likely that they will require more support to learn and develop. Some children with SEN may also have a disability which does not affect their ability to learn but might stop them from being able to do certain every day things.

The SEND system applies to all children and young people with special educational needs and disabilities aged zero to twenty-five as long as they are in education or training.

The support received by a child or young person with a learning disability will vary significantly depending on their needs. It may involve a range of professionals across the education, health and social care systems..

Special Educational Needs & Disabilities





SEND Needs by age

EHCP by Primary Needs & Age Band (Ealing)

	Age Band							
	<5	5-10	11-15	16-19	20-25	Total	% of All	
ASD	24	204	138	59	18	443	22%	
н	5	20	13	12	5	55	3%	
MLD	33	156	166	84	21	460	22%	
PD	5	60	39	24	7	135	7%	
PMLD	6	32	25	9	3	75	4%	
SEMH	4	53	87	30	1	175	9%	
SLCN	25	204	93	33	3	358	17%	
SLD	29	98	63	37	34	261	13%	
SPLD	4	12	32	12	2	62	3%	
VI	4	15	5	3	1	28	1%	
Total	139	854	661	303	95	2052	100%	
% of All	7%	42%	32%	15%	5%	100%		
National split	4%	34%	39%	20%	3%			
Source: Ealina J	an17							

			Age Band		
	<5	5-10	11-15	16-19	20-25
ASD	1.2%	9.9%	6.7%	2.9%	0.9%
HI	0.2%	1.0%	0.6%	0.6%	0.2%
MLD	1.6%	7.6%	8.1%	4.1%	1.0%
PD	0.2%	2.9%	1.9%	1.2%	0.3%
PMLD	0.3%	1.6%	1.2%	0.4%	0.1%
SEMH	0.2%	2.6%	4.2%	1.5%	0.0%
SLCN	1.2%	9.9%	4.5%	1.6%	0.1%
SLD	1.4%	4.8%	3.1%	1.8%	1.7%
SPLD	0.2%	0.6%	1.6%	0.6%	0.1%
VI	0.2%	0.7%	0.2%	0.1%	0.0%

- Higher proportion of younger pupils with EHCP
- Big 4 primary needs patterns all also reflected in pupils with EHCP's
- Heatmap demonstrates a 5 age band x 10 core needs grouping
- 55% of all pupils are in 8 groups: 4 needs bands (ASD, Moderate LD, Severe LD & SLC) * 2 age bands

Detail in Tech & Analytics (T & A) Pack Glossary SEND terms & acronyms – see separate document

Digital EHCP



Feedback & quality

Less than 20 Weeks



- Feedback mapped to needs & outcomes
- Greater sense of control and involvement for children, young people, parents and carers.
- Children and young people more motivated and engaged with their chosen outcomes as they progress with their personal learning & development journey
- Smarter algos and systems
- Better matching of needs to value
- Overall more accountable and better quality system

• My Life

• L&D

• Outcomes

Prototype



https://socialkemistri.shinyapps.io/digitalehcp/

Prototype

Key Features

- Efficient, clean & simple
- Overlays existing systems
- Low dependency/touch
- User centric



Functionality



Functionality

- · Fast efficient input, update, review and validation of of pupil data
- Potential for threshold setting and monitoring
- Provides snapshot summary of supporting documents & source
- Allows easy comparison to other or similar cases
- Automatic generation of Digital EHCP
- Easy to personalise, adjust or amend
- Placeholder to facilitate feedback and/or efficacy info/score
- Provision mapping and placement builder

User centric

- The T&A Pack describes functionality in detail
- Includes a user journey map from Set-Up to Digital EHCP
- It also documents 8 separate use cases
- Key specialist roles are all covered:
 - Educational Psychologist
 - Coordinator
 - Panel Members
 - Speech & Language
 - Occupational Therapy

User journey mapped to prototype

Process Step	Role	Process detail	System detail	Benefit
Set up new pupil	Co-ordinator	New ID set up.	Input reference ID detail and create blank new record on system	None.
Input initial summary	Co-ordinator	Uses SENCO / parent information to populate Pupil Assessment area. Passes to EP for review.	Uploads initial documents for automatic summarisation and uses as basis for initial input in pupil assessment.	Ingest summarisation saves 30% time.
Initial review (pre-EHCP plan requirement)	Co-Ordinator	Ensure meets minimum criteria for development of EHCP	First gate to proceeed and acts as check list for supporting assessment / inputs.	Co-ordinated, consistent approach to initial decision gate.
EP report	EP	Update pupil assessment input and add verbatim notes	Notes & validation completed, requirement for long detailed report removed. Adds statement of key observations & basis for decision using short paragraph.	Report writing reduced by 25%
Other specialist	Other specialists / Co-ordinator	Submit short report and/or update pupil assessment input and add verbatim notes	Notes & validation completed, requirement for long detailed report removed. Adds statement of key observations & basis for decision using short paragraph.	Report writing reduced by 25%. EHCO co-ordination time reduced by 30%.
Preparation of draft EHCP	Co-ordinator	Edit auto-generated EHCP to personalise to pupil.	Edit EHCP screen to produce recommended Word output of plan.	Auto generation saves 30% time.
Panel review	Panel	Review recommendation on system	Review screens: summary / assessment / documents / EHCP	Consistency
Placement	Co-ordinator	Use system to agree placement with school & parents	Reliance of EHCP generated by system.	Consistency & ease of editing
Final agreed EHCP	Co-ordinator	Agree final plan	Agree plan & begin feedback process for school and parents.	Consistency & beginning of feedback loop

Detail from Tech & Analytics Pack

Use cases

Use case 1: Step: Set up a new pupil Role: Co-ordinator

- Co-ordinator gets reference data from central data systems using unique ID for consistent cross referencing
- Month and year of birth are needed as part of cluster allocation that helps fast track pre-population of EHCP
- The new ID appears in the Digital EHCP system and can be accessed from the drop down pupil selector

	Digital EHCP		
nce data	HIGODITIER Nipha phase prototype demonstrator Natil as part of "Dring Al to Hidao Natil as mark allowing to the Homo	WORK IN PROGRESS. This prototype is in 'sight development' stage. The examples before are o and is parely coincidental.	
is using	elumation please contact Social Ramiutio.	Create New Pupil	
cross	Show introduction test box.	Note: Pupil Reference is the unique IO that is used in local authority pupil databases.	Digital EHCP
are needed	Action View Fraction Pupil	Pupil Belevenze	PROTOTYPE
ion that Ilation of	Supporting Documents Reference Charts Cruste New Pupil	Mosth of Birth	Alpha phase prototype demonstrate built as part of 'Using Al to reduce
e Digital	 DiCP Generator Progress Feedback 	Ther of Birth	EHCP production time'. For further information please contact Social Semistri.
accessed I selector	SOCIAL KEMISTRI 🗘	Grade New Note: this bottom has been descributed on this version of the prototype.	Show introduction text box.
			Action View
			 Review Pupil Supporting Documents
			Reference Charts
			Create New Pupil EHCP Generator
			Progress Feedback
			Pupil ID
		•	EG ·

Detail from Tech & Analytics Pack

Value model

- 25% saving
- National impact £63m
- Potential average saving by local authority £420k

Value Calculator: National

Context of EHCP	2016	2017	2018	CAGR	1	
Pupils with statements / EHCP	256,315	287,290	319,819	11.7%]	
					-	
Average Full EHCP Process	Total Cost £	Time Reduction	Value]		
SENCO	nm			_		
ECHO / Project Co-ordinator	1,928	30%	578			
Specialists (OT/PT/etc.)	3,109	25%	777]		
Panel	438	0%	-]		
Total cost per assessment	5,474	25%	1,356	j		
		r	1			
Change in EHCP plans during 2017		30,975]			
2017 Activity			-			
New EHCP Requests		45,205]			
Still ongoing		12,993				
New cases processed		32,212				LA's
						150
			Asses	sment Reduct	tion %	Average LA
		% of New Case			L . I	
EHCP Review Funnel	Pupils	Effort	Cost £m	Saving	Total	Total
New Cases (Not Qualified)	3,043	40%	6.66	25%	1.65	0.01
New Cases (Qualify)	32,212	100%	176.34	25%	43.67	0.29
Reviews (20% of total)	63,964	20%	70.03	25%	17.34	0.12
Total	99,219]	253.03		62.66	0.42
	-	-		-	25%	\sim

Top down benchmark: SEN and Ed Psychology spend 2017/18 = \pounds 290m Other sources:

SEN_2018_LA_Table, process estimates based on estimates based on Ealing, Staff & Suffolk SEN18 Table 7: Assessment of children and young people:

Detail from Tech & Analytics Pack See also Value Model and explanatory notes

Glossary of terms

EHCP

An Education, Health and Care Plan or EHCP is a legally binding document which sets out a child or young person's special educational needs and disabilities and the support they require. Only those children with the most complex special educational needs will qualify for an EHCP.. EHCPs replace the former Statement of Special Educational Needs.

SENCO

A Special Educational Needs Co-ordinator or SENCO is a member of staff in school who is responsible for co-ordinating additional support for pupils with special educational needs and disabilities. The SENCO will liaise with parents, teachers and other professionals. The SENCO has responsibility for requesting the involvement of an Educational Psychologist and other external services. SENCOs can assist parents in deciding when to request an EHC assessment.

EHHCo

The Educational Health & Care Coordinator works within the local authority. This role is often simply called Coordinator. The EHCCo brings together all the information required to build an EHCP and presents reports to a review panel.

Glossary of terms

ΟΤ

An occupational therapist or OT is a medical professional who practices occupational therapy. Occupational therapy is the assessment and treatment of physical and psychiatric conditions using activities to limit the impact of the disability and promote independence. OTs can be important in assessing and supporting children and young people with special educational needs.

S&L

Speech and Language Therapists, SALT or SLT assess and treat speech, language and communication problems in people of all ages to help them better communicate. They also work with people who have eating and swallowing problems. SLTs can be important in assessing children and young people with special educational needs and providing them with additional support.

Health

Health care specialist who are already involved with the child make reports on conditions that they are aware of that might impact the educational development of the child.

Glossary of terms

EP or E-Psych

An educational psychologist or EP is a medical professional trained to assess and diagnose learning difficulties, social and emotional problems and developmental disorders. They are typically central to assessing special educational needs, recommending support and differentiation of the curriculum.

Social Care

Social care looks at the the activities of daily living for the child. It supports children and families who are vulnerable and need assistance. Some social care work focuses on mental health, emotional and behavioural issues.

EHCP production process (Ealing)

- Use of a Ealing Request for Statutory Assessment (ERSA) is a pre-cursor to the EHCP process. The ERSA process is the gateway to starting EHCP and forms the core of information fed into an EHCP.
- · Use of a Resource Allocation System (RAS) for early banding and benchmarking



Ealing process: source SEN Assessment Service Discovery Project Sep18

Detail from Tech & Analytics Pack

Note: avg. 28 weeks – data available mid 2018) Additional resourcing (2 FTE, cost £90k) in 2019, plus additional management measures, has resulted in avg. time of 21 weeks at April 2019

EHCP data sources

Pupil Parents Carers					
		Perceived needs Feedback on EHCP		Perceived needsFeedback on EHCP	2
SENCO	 EHCP request Initial observations Perceived need review 			EHCP request Initial observations Perceived need review	
Co-ordinator		 Process checklist Draft EHCP Recommendation Provision plan Budget 	Draft EHCP Final EHCP		Es 309
EP		 Assessment Perceived needs Recommendation 			
OP		Assessment Perceived needs Recommendation			Es 255
Other Specialist		Assessment Perceived needs Recommendation			
Health & Social Services		 Assessment Perceived needs Recommendation 			
Panel		• EHCP			

Detail from Tech & Analytics Pack

Logic



Benefits summary – digital EHCP (DEHCP)

Current State

Specialists submit or write reports which are summarised & interpreted by coordinators. Writing reports with similar core data/information is time consuming & tedious. Static and cumbersome to update and manage



- Multiple formats
- Manual data processing
- Document handling & transfers
- Repetitive report writing
- Variable content
- Unstructured and/or unscaled
- Open to interpretation
- Static & difficult to update
- Stressful & time consuming



26 Weeks

Future State

DEHCP System allows fast data capture with verbatim comments. Structured & Scaled Framework. Builds summaries and reports that are consistent. Dynamic platform for feedback and quality improvement and outcome focused.

20 Qs	
l	



Analytics





- Nearly 100 EHCPs analysed
- Human Read then machine read
- Built 2 custom reference dictionaries
- Dimensional reduction
- Needs clustering
- 10 Clusters 13 Provision Elements
- 20 item questionnaire

Applied AI & Algos

- Top down & bottom up
- SEN2 National data DfE
- Local financial and resource data
- Estimated times for core functions
- Modelled local potential efficiencies
- Estimated national implications
- Quantified EHCP production

Value Model



Prototype

Service Design



- Interviewed key service users
- · Mapped system end-to-end
- · Checked pain points
- Discussed causes of bottlenecks
- Investigated the why behind the what
- Validated design concepts and resources

Prototype Functionality

Analtyics EHCPs



- Finding meaning within the data
- Reducing the crosstalk
- Clustering techniques
- Identify the key assessment words & features
- Initial human read provides a baseline
- Finding the right number of clusters
- Smallest number that are representative

- Bottom Up Review
- Primary Needs Data Set
- Health & Social References
- Summary needs
- Data Driven Assessment Questionnaire (20Qs)
- Need & Outcome Correlations)

Bottom up data: EHCP bundle review	(max march 1)	Sample overview: bottom up EHCP data set	(mm.mmm.)	Sample medical and social ca	re references
Yeard MP proposition leads and any any any decade and related 4. BAOI was 4. BAOI		Bangite di Hi cases autores 2 local authorities Consensity representative: And angue menten Monte		 172 different larms referenced across 95 cases References used to help quickly summarise domesmits and hep with the consistent scaling of needs 	social company and the second
Data driven derivation of needs assess	nent questions	Sample: summary of stated outcomes		Correlations across needs	
Rock review pars to capture key terms Rock review pars to devine guidelines and solder monocramester monocramester monocramester monocramester monocramester monocramester monocramester total and sold and s	across core reach areas: more data is collected	Model lead of a holonomy solutions across SHOP High-lead lead of holonomy solutions across SHOP High-lead lead of holonomy solutions High-lead lead lead lead lead lead lead lead	75	Publics consistent Addiss consistent Addiss consequences Addiss consequences Publics consistence Publics consistence Multiples consistence Multiples consistence Multiples consistence Multiples consistence Multiples Multiples	

Analtyics Clustering





- Similarities & difference
- Identified 9 specific needs group
- Hierarchical clustering of sample
- Small sample in Alpha
- Number aligned top-down needs v age
- 10 Clusters 1-9 +(No EHCP)
- These may change (sample Size Beta Pilot)
- Fully profiled by Needs Outcome Support Package

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High level cluster map



- · Indicative view of how needs and age bands are spanned by clusters
- Clusters will evolve with more cases





Detail from Tech & Analytics Pack

Analytics algorithm (algo)





- 1. NLP Verbatim Summarisation
 - · Ingests documents, collects key terms and summarises
 - · Helps define core drivers of needs assessment
 - · Assists co-ordinators quickly summarize supporting documentation in EHCP bundle
- 2. Needs classifier and support package recommender
 - Classifies type of need, suggested outcomes and support packages
 - · Helps define core drivers of needs assessment
 - Provides common framework to accelerate time to decision and recommendation of coordinators and specialists
- 3. Feedback summariser and recommender
 - · To be built as part of service feedback loop in beta phase

Alpha technology



- Fast prototyping solution
- Integrates dashboard & data science packages
- Supports user interactions & agile iterations
- Foundation for efficient implementation
- Migration to secure cloud environment
- No IT support required



Beta technology





- Designed to support pilot
- Overlays existing systems and augments them
- Train and optimises algos
- Ingests historic EHCP data set
- Secure cloud environment (max efficiency + minimum dependency)
- Aligns with Government Cloud V[^] design principles



Future state technology





- Fast prototyping solution
- Integrates dashboard & data science packages
- Supports user interactions & agile iterations
- Foundation for efficient implementation
- Migration to secure cloud environment
- No IT support required



BETA

Part of a 4 stage Agile Development Process



Develops, tests and makes the case for further investment regarding potential service improvements identified by the discovery process

Beta summary (1)

Strategy

- Builds on the Alpha phase
- Overlaying DEHCP over existing service system
- More user input and involvement
- Co-producing the final service system design
- Training the algos
- Finessing user experience and interfaces
- Pilot 1 (or possibly 2) LAs
- An operational team proving tech in situ

Core Activities

- Process facilitation
- Pilot technical build
- Data generation and algo development
- Design and pilot feedback mechanism
- Build production system

Key Outputs

- Pilot system
- Validation of benefits
- Change management strategy & framework
- Production system



Beta summary (2)

- Agile Project Team 15-20
- 30 Weeks Elapsed
- Estimated Cost £1.4M

- National cost reduction £63M
- Local average saving £420K
- Faster EHCPs

Strategy

- Builds on the Alpha phase
- Overlaying DEHCP over existing service system
- More user input and involvement
- Co-producing the final service system design
- Training the algos
- · Finessing user experience and interfaces
- Pilot 1 (or possibly 2) LAs
- · An operational team proving tech in situ

- Process facilitation
- Pilot technical build
- Data generation and algo development
- Design and pilot feedback mechanism
- Build production system

Core Activities

- Pilot system
- Validation of benefits

Key Outputs

- Change management strategy & framework
- Production system



Data generation & algo development

Key activities following on from the alpha

Data

- Grow from 95 EHCP cases to 1000+
- Assess and scale as per Digital EHCO Assessment Input
- Work within local authority to eliminate data redaction

AI / Algorithms

- · Evolve classifier and support package recommender with more data
- Refine "No EHCP" cluster, ie cut-off conditions
- Evolve document summarisers and ingest
- Support system build requirements and required logic
- · Support feedback design and pilot to complement other analytics and algorithms

Plan & work packages

Phased approach based on 1 LA Pilot

- Engagement & Preparation
- Data collection | Pilot Start | Feedback System
- Production System Build

		Proje	ect V	Veek																									
Activities	Total Weeks		1 2	2 3 4	5	6 7	8	9 :	10	11	12	13	14	15	16	17	18	19	20	21	22	23	24	25	26	27	28	29	30
Kick Off / Comms / Process																													
Detail Finalisation / Pilot	4																												
System Build			11	. 1 1																									
Data Collection /																													
Formatting (Existing /	20																												
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Digital EHCP Pilot	26				1	1 1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1
Feedback Design & Pilot	26				1	1 1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1
Product System Scope &	22																												
Build	22							1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1

Plan by activities & roles

				Wee	ks																					
Area	Detail	Roles	Weeks		123	3 4 !	56	78	9	10 1	1 12	13	14	15 1	6 17	7 18	19	20	21 2	2 23	3 24	25	26 2	27 2	8 29	9 30
Product Owner in Council	Council Lead / Co-ordinator	Product Owner	30		1 1 1	1 1 :	1 1	1 1	1	1	1 1	. 1	1	1	1	ι 1	. 1	1	1	1	1 1	. 1	1	1	1 1	1
Project Management	Overall project management	Project Lead / Support	30		1 1 1	1 1 1	1 1	1 1	1	1	1 1	. 1	1	1	1	ι 1	. 1	1	1	1	1 1	. 1	1	1	1	1 1
Pilot System Build Out	Build prototype in cloud	Technical Architect	4		1 1 1	1 1																				
Algo Dev & System Logic	Logic / NLP Engine / categorizer / feedback	Data Scientist / Specialists	30		1 1	1 1 :	1 1	1 1	1	1	1 1	1	1	1	1	L 1	1	1	1	1	1 1	1	1	1	1	1
Data Collection	Data review & input using existing cases (10 per day / analyst) = 2 analysts *10wk = 1000 cases	Data Input / Review	20				1 1	1 1	1	1	1 1	. 1	1	1	1	L 1	. 1	1	1	1	1 1					
Digital EHCP Pilot	User workshops / comms / co-ordinator shadowing for new Cases & migration of existing	Overlay EHCO / BA	26				1 1	1 1	1	1	1 1	. 1	1	1	1 :	L 1	. 1	1	1	1 :	1 1	. 1	1	1	1	L 1
Feedback Design & Pilot	Design / scope / workshops / comms / review, monitoring	Service Design / Feedback Co-ordinator / BA / Specialists	26			:	1 1	1 1	1	1	1 1	. 1	1	1	1 :	L 1	. 1	1	1	1	1 1	. 1	1	1	1 2	L 1
	Scope / data interchange design/ production architecture / build	Technical Architect / Dev	26				1 1	1 1	1	1	1 1	. 1	1	1	1	L 1	. 1	1	1	1	1 1	1	1	1	1 3	1
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Production System Build	Requirements management / reporting / review & build PM	BA / Dev PM	22						1	1	1 1	. 1	1	1	1	L 1	. 1	1	1	1	1 1	1	1	1	1	L 1
	Production system coding / scripting / testing / release	Developers / Testers	18									1	1	1	1	L 1	1	1	1	1	1 1	1	1	1	1	1

Appendices

- 1. Technical Pack & Report
- 2. SEN2 Online Benchmarking Tool Explanatory Notes & Data References
- 3. Value Model Explanatory Notes and Excel Model
- 4. Glossary of SEND terms & acronyms

Producing Education Health & Care Plans Using Al

Developed by Social Kemistri for:

London Borough of Ealing in partnership with Suffolk County Council & Staffordshire County Council

1 May 2019

